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TECHNICAL DESCRIPTION AND USER'S GUIDE FOR THE ENHANCED TOTAL OBJECTIVE PLAN FOR OFFICER PROCUREMENT (TOPOPS)

Ву

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Brooks Air Force Base, Texas 78235

September 1977
Final Report for Period February 1975 — April 1977

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This final report was submitted by Occupation and Manpower Research Division, under project 2077, with HQ Air Force Human Resources Laboratory (AFSC), Brooks Air Force Base, Texas 78235.

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Unclassified

SECURITY CLASSIFICATION OF THIS PAGE (When Data Entered)

REPORT DOCUM	ENTATION PAGE	READ INSTRUCTIONS BEFORE COMPLETING FORM
I. REPORT NUMBER	2. GOVT ACCESSION NO	3. RECIPIENT'S CATALOG NUMBER
AFHRL-TR-77-41		
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Y TECHNICAL DESCRIPTION AND		Final r-, t.
FOR THE ENHANCED TOTAL OF		February 1975 - April 1977
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Jon M. Knight,		[
Paul R/Stefancyk		
Larry T./Looper		
Occupation and Manpower Research		10. PROGRAM ELEMENT, PROJECT, TASK AREA & WORK-UNIT NUMBERS
Air Force Human Resources Labora		62703F (17) 10-3
Brooks Air Force Base, Texas 78235		20770320
11. CONTROLLING OFFICE NAME AND	4000566	12. REPORT DATE
HQ Air Force Human Resources Lat		September 1977
Brooks Air Force Base, Texas 7823	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	13. NUMBER OF PAGES
1		88
14. HONITORING AGENCY NAME & ADD	RESS(If-different from Controlling Office)	15. SECURITY CLASS (of this report)
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Approved for public release; distribu	ition unlimited.	
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18. SUPPLEMENTARY NOTES		
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APTICUTO-13-13 (AD-A001 311)	and AFHRL-TR-73-76 (AD-A000 052)	•
19. KEY WORDS (Continue on reverse side	If necessary and identify by block number)	
accession	officer procurement	TOPOPS
computer model	officer training model	10.0.0
linear programming		2 months
model	simulation	
officer accession	simulation model	
20. ABSTRACT (Continue on reverse side		
This Technical Report docur	ments an enhancement of the previous	ously developed Total Objective Plan for
Utilicer Procurement (TOPOPS) n	nodel. The TOPOPS model simulate	sovia the FMPS UNIVAC 1108 linear
programming package, the optimal s	numbers and types of Air Force office	rs to procure within a 5-year horizon. It is
or quality maximization. This ashes	n and training and achieve optimal solu	nions in terms of either cost minimization expansion of the supply pool and training
		expansion of the supply pool and training its, and the procedures whereby the model
		el by expanding user flexibility in defining
and managing model parameters. S	Sample input forms, a sample proble	em, and associated computer output are
included in Appendix A.		
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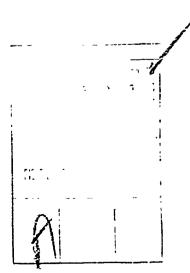
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PREFACE

This report combines a technical description with a user's guide for the Enhanced Total Objective Plan for the Officer Procurement System (Enhanced TOPOPS). The Enhanced TOPOPS model is an expanded version of the TOPOPS model constructed under contract F41609-72-C-0042 by System Automation Corporation. The baseline model was documented in AFHRL-TR-73-73 and AFHRL-TR-73-76. This report documents the enhancements made to the original TOPOPS model and provides the user with specifics to aid in employment of the model. The modifications to the original TOPOPS model were suggested by 1st Lt James F. Roach and carried through by Capt Jon M. Knight and A1C Paul R. Stefancyk, assisted by Mr. Larry T. Looper.



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TECHNICAL DESCRIPTION AND USER'S GUIDE FOR THE ENHANCED TOTAL OBJECTIVE PLAN FOR OFFICER PROCUREMENT (TOPOPS)

L ESTRODUCTION

A. Overview

This report consists of three sections including this introductory section.

Section II presents a complete mathematical description of the Total Objective Plan for the Officer Procurement System (TOPOPS) model. This description coincides with the conceptual model of the procurement system and is compatible with the TOPOPS computer programs.

Section III discusses the user input requirements and program outputs.

B. Conceptual View

Enhanced TOPOPS is a computer program that allows personnel managers and analysts to use operations research tools without extensive operations research training. It was designed by Air Force Human Resources Laboratory (AFHRL) in response to an expressed need by Air Force planners to be able to assess officer procurement system policy in terms of the possible trade-offs between the quality of entering Air Force officers and the costs of officer procurement programs.

The TOPOPS computer program takes as inputs the trained officer procurement requirements by officer type and requirement year, and information about the operating characteristics of the officer procurement system. It converts the inputs into a mathematical model that is structured in terms of:

- 1. Supply pools of potential officer candidates in the labor market (up to 20).
- 2. Sources of obtaining a commission (up to 20).
- 3. Training agencies for each officer type (up to 20).

The mathematical model then develops a 5-year procurement program that specifies:

- 1. The required number of officer candidates to be recruited from each supply pool.
- 2. The number of candidates to be entered into each commissioning source to generate the required number of officers (by type) from each source.
- 3. The number of officers from each commissioning source to be input to training schools or active duty to satisfy each year's trained personnel requirements.

The procurement program, selected by the model, either minimizes program costs while maintaining a desired officer quality distribution or maximizes officer quality while within a program budget. The model accounts for attrition and crossflows in commissioning sources, and it allows for attrition and crossflows among training agencies as a function of commissioning source. Also, of course, the model allows for the current state of the procurement pipeline (which was determined by past decisions) in determining future procurement actions.

Enhanced TOPOPS constructs a linear programming model compatible with the UNIVAC FMPS package on the UNIVAC 1108.

The basic costing concept used in TOPOPS is program cost. This cost is incurred directly and indirectly from the time an officer candidate enters a commissioning source to the time he completes his initial flying or technical training. "Cost per graduate" factors for the production and training stages are used to estimate program costs. These per-unit cost factors include both the direct and indirect costs, as well as account for an attrition rate.

Several extensions of the basic cost concept have to be made in order to achieve an appropriate program cost function to TOPOPS.

First, production cost by its very nature is not a comprehensive measure of the costs of a particular set of procurement decisions. Because these decisions have long-run implications which do not show up until years later, focusing strictly on production costs as an objective function in an optimization model can result in a suboptimization. While it is beyond the scope of this effort to delve extensively into the long-term effects of procurement decisions, the cost function can, however, be modified to reflect the costs of replacement at some point in the future. Therefore, if a commissioning source produces officers whose average career length is short, its cost function in the short run can be penalized to reflect this eventuality. This model uses 20-year turnover rates for this purpose. Turnover rates are defined as the number of times an officer from the various commissioning sources must be replaced in a 20-year time frame.

Second, as already noted in the description of officer flow, procurement for any one year involves decisions made and training programs conducted over the preceding four or five years. The production costs minimized by TOPOPS are the program costs incurred to meet procurement requirements. The cost function is not time-phased, however, to represent annual budget costs but is aggregated to equal total program costs.

The seven (Other delineations of the commissioning sources may be specified by the user.) major commissioning sources for which TOPOPS has been tested include the following:

AFROTC — 2-Year Program

AFROTC - 4-Year Program

SMSO - Non-Prior Service (NPS)

SMSO - Airman Commissioning Program (ACP)

SMSO - Airman Education and Commissioning Program (AECP)

SMSO - Bootstrap Commissioning Program (BCP)

United States Air Force Academy - (USAFA)

Because of the generalized nature of the model the analyst is in no way restricted to these specific commissioning sources.

The TOPOPS quality concept focuses on entry-level quality and is operationalized using various devices and assumptions. These include the following:

- 1. Due to limited data. TOPOPS now addresses the measurement of officer candidate quality at the time of entry into the various commissioning sources.
- 2. The present method for measuring quality in the TOPOPS context is through the use of Air Force Officer Qualifying Test (AFOQT) scores. Based on past research, it is generally accepted that officer candidates with higher AFOQT scores will have a greater probability of success than candidates with lower scores.
 - 3. We assume supply pools can be characterized by a distribution of AFOQT scores.
- 4. The AFOQT is no more than a partial measure of quality and hence, treatment of the quality concept should be extended beyond the use of AFOQT scores.
- 5. Two measures of extending the quality concept used in TOPOPS are the inclusion of selective recruitment and selective procurement. Selective recruitment assumes that the Air Force will be required to obtain officer candidates from different supply pools (e.g., quotas from various sub-groups of the U.S. population) and that some people with somewhat lower AFOQT scores than would be selected if quotas were not imposed can and will make successful Air Force (AF) officers. Selective procurement is used to insure that all commissioning sources provide at least some minimum proportion of the requirements.
- 6. An additional means for extending the quality concept is to define the supply pools in terms of parameters other than AFOQT scores. These may include physical, mental, moral, and educational standards.

These then, are the means for addressing the quality concept in TOPOPS. Although this is not a wholly satisfactory approach, it enables us to model some of the principal procedures used by personnel planners to achieve a quality force.

Until an improved operational concept of quality is developed, the approach mapped out here appears as satisfactory as is possible. We do not regard this approach as "optimizing quality" but as a set of techniques which, if used a diciously, raise the probability of achieving a quality officer force.

The general structure of the model appears in Table 1. As shown, there are two objective functions and five sets of constraints. The analyst chooses among these to formulate his problem.

Table 1. General Structure of TOPOPS Model

Model Component	ont Description	
Objective	MINIMIZE: Total Production Costs	IL1
	MAXIMIZE: Overall quality of officers produced	П.2
Constraint	SUBJECT TO:	
	Quality Distribution	IL3
	Annual Budgets	II.4
	Supply of officer candidates:	
	1. to each commissioning source	II.5
	from each supply pool	II.6
	Training requirements	11.7
	Policy and Operating characteristics	
	1. Agency restrictions	Iī.8 -9
	2. Selective production	IL10-11
	3. Selective recruitment	II.12-13

The model provides a choice between two objective functions. The first minimizes total program cost. The other maximizes entry-level quality of officers as measured by average AFOQT scores.

Horner the contraction of the co

Five set of constraints are considered. The first set is designed to represent a series of program budget constraints which assure that expenditures for procurement do not exceed specified levels. The second set consists of quality distribution constraints. These constraints are designed to force procurement of officer candidates exhibiting a range of average AFOQT scores.

The other sets of constraints deal with supply, procurement requirements, and policy and operating characteristics of the procurement system. The third set of constraints, supply, reflects limitations on the production of officers resulting from the size of supply pools and the ability of different commissioning sources to recruit men from particular pools. A fourth set, the requirements constraints, specifies minimum production levels which must be achieved in order to provide sufficient commissioned officers to meet the procurement requirements established by the Air Force. Finally, the policy and operating constraints reflect limitations in the production capacities of the various commissioning sources as well as explicit policies to assure that certain supply pools and certain commissioning sources provide either minimum or maximum numbers of officers.

TOPOPS solution variables specify optimal procurement schedules. The schedule indicates a mix of commissioned officers of different types produced by the various commissioning sources. The model either minimizes cost or maximizes quality while satisfying the various constraints.

C. Summary: The TOPOPS Design

The TOPOPS computer model may be operated in one of two modes by formulating the objective function to either minimize program costs or maximize entry-level quality. A brief discussion of these objective functions and five sets of possible constraints follows. A detailed non-technical discussion for the original version may be found in AFHRL-TR-73-73.

IL TOPOPS: THE MATHEMATICAL MODEL

A. Introduction

This section is written to satisfy the needs of two audiences. One is the users who require a detailed explanation of the mathematical logic of TOPOPS. Second are the program analysts responsible for the maintenance and operation of the analytical and computer model.

The central module of TOPOPS is the Procurement Policy Generator which is basically a linear programming algorithm. This section provides its complete specifications. The model determines the optimal procurement schedule of officers by commissioning source in order to meet requirements for twenty different types of officers over any 5-year period.

Paralleling the structure of the linear program, the formulation of the model here focuses on the key structural elements. These include the solution variables, the object e function, and the constraints.

B Solution Variables

The TOPOPS Procurement Policy Generator is a generalized linear programming model which determines production and recruitment levels for each commissioning source and officer type. The model is generalized in the sense that it includes the capability of filling requirements for up to twenty officer types from as many as twenty commissioning sources.

The optimal procurement mix is specified by two types of solution variables pertaining to recruitment flows and commissioning source production symbolically defined as:

- F_{kijt} = the number of candidates taken from supply pool k for type i officers by commissioning source j to meet year t procurement requirements.
- x_{ijt} = the number of commissioned officers of type i produced by commissioning source j for year t procurement requirements.

When an optimal solution is determined, the values of these variables represent a recruitment and production policy which optimizes an objective function, either minimizing program cost or maximizing a measure of officer entry-level quality, while satisfying various qualitative and quantitative constraints.

The model is time-phased over five years. The first year of the 5-year model period, termed the base year, is denoted t_B with subsequent years labeled t_B+1 , t_B+2 , ..., t_B+4 . Because the total time required for preparation in a commissioning source plus specialized training (such as UPT/UNT) can be as much as five years, the model considers decisions which can occur in any of the ten years between t_B-5 and t_B+4 .

These time lags in the officer procurement system affect the TOPOPS model in two ways. First, the subscript t must be carefully defined to refer to the year in which the procurement requirement exists. When t is associated with the variables x_{ij} and r_{ij} , it refers not to the years in which the training requirements, officer production, and recruiting requirements respectively occur, but rather to the year in which the officers generated by these activities will be available to satisfy procurement requirements.

Second, the subscript y is used to indicate the year in which recruitment, training and other activities occur in order to meet the procurement requirement in year t.

We caution the reader to understand these two time subscripts, t and y in order to more easily interpret the mathematical formulation. As written, the function is non-linear since R is a function of the solution variables. However, the maximum average AFOQT score occurs when the total AFOQT score is maximized. Therefore, we define the quality function in a simpler form as follows:

An objective function of this type can be improperly used if constraints are not carefully defined. The reason is that the total AFOQT score can be increased simply by recruiting more men. Every additional candidate selected from a supply pool increases the total. To prevent this, training requirements which might otherwise be defined as minimum levels which could be exceeded are formulated in a subsequent section as equalities.

D. Production Stage Inputs and Outputs

Inputs to the production system are candidates while the outputs are commissioned officers. A certain number of candidates who enter a commissioning source never become commissioned officers. Others graduate but are not qualified for the type of training for which they were recruited. This attrition and crossflow that occur in the production stage can be viewed in the form of crossflow matrices, one defined for each commissioning source. Eact matrix contains entries which indicate the proportion of candidates (entering that source qualified to become the type of officer indicated by the column in which the entry appears) who graduate qualified for training of the type indicated by the row. We formally define the production crossflow matrix for each source j as follows:

$$P^{j} = P^{j'i} =$$

$$\begin{bmatrix}
P_{1,1} & P_{1,2} & \dots & P_{15,20} \\
P_{2,1} & \dots & \dots \\
\vdots & \vdots & \vdots \\
P_{20,1} & \dots & \dots & P_{20,20}
\end{bmatrix}$$

where $p^{i'i} = proportion$ of candidates who enter source j qualified for type i and leave as type i'. $0 < p^{i'i} < 1$ $\sum_{i'=1}^{20} p^{i'i} < 1 \quad \text{For } i = 1, \dots, 20$

These matrices allow us to express the number of graduates from each commissioning source represented by the model solution variables x_{iit} as a function of the number of candidates as follows:

$$\mathbf{p}^{j} \qquad \begin{pmatrix} \mathbf{r}_{1jt} \\ \vdots \\ \vdots \\ \mathbf{r}_{20jt} \end{pmatrix} = \begin{pmatrix} \mathbf{x}_{1jt} \\ \vdots \\ \vdots \\ \mathbf{x}_{20jt} \end{pmatrix}$$

As written, the function is non-linear since R is a function of the solution variables. However, the maximum average AFOQT score occurs when the total AFOQT score is maximized. Therefore, we define the quality function in a simpler form as follows:

II.2 Maximize
$$\begin{array}{c c c c c c c c} & 20 & 20 & t_B+4 \\ \Sigma & \Sigma & \Sigma & \Sigma & A_k \ F_{kij}, \\ k=1 & i=1 & i=1 & t=t_B \\ \end{array}$$

An objective function of this type can be improperly used if constraints are not carefully defined. The reason is that the total AFOQT score can be increased simply by recruiting more men. Every additional candidate selected from a supply pool increases the total. To prevent this, training requirements which might otherwise be defined as minimum levels which could be exceeded are formulated in a subsequent section as equalities.

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pi =
$$p^{i'i}$$
 =
$$\begin{bmatrix} P_{1,1} & P_{1,2} & \cdots & P_{15,20} \\ P_{2,1} & \cdots & \vdots \\ \vdots & \vdots & \vdots \\ P_{20,1} & \cdots & \vdots \\ P_{20,20} \end{bmatrix}$$

where $p^{i'i} = proportion$ of candidates who enter source j qualified for type i and leave as type i'. $0 < p^{i'i} < 1$ 20 $\Sigma p^{i'i} < 1$ For i = 1, ..., 20

These matrices allow us to express the number of graduates from each commissioning source represented by the model solution variables x_{iit} as a function of the number of candidates as follows:

where: p^j = production crossflow matrix for source j

r_{ijt} = the number of candidates of type i entering source j for year t

x_{iit} = the number of officers of type i produced by source j for year t

This system can be solved for the number of candidates as a function of the solution variables. We, therefore, have the identity relationship:

$$\begin{pmatrix} r_{1jt} \\ . \\ . \\ . \\ . \\ . \\ . \\ r_{20jt} \end{pmatrix} = P^{j-1} \begin{pmatrix} x_{1jt} \\ . \\ . \\ . \\ . \\ . \\ . \\ x_{20jt} \end{pmatrix}$$

The proportion of candidates who drop out of a commissioning source before graduation (the attrition rate) can be calculated explicitly as follows:

Dropout % for candidate of type
$$i = 1 - \sum_{i'=1}^{20} p_{i'i}$$
 For $i = 1, \dots, 20$

The crossflow matrices provide the capability for the conversion of a quantity of entering candidates to an equivalent number of graduates and vice versa. Consequently, keeping in mind the identity relationship, we can formulate the model relationships using either the solution variables x_{ijt} or the number of candidates r_{ijt} , whichever is more convenient. This fact allows us to more clearly and easily specify the constraints.

Figure 1 shows the crossflow matrices for an illustrative production system with only two commissioning sources, each producing two types of officers. Converting the matrix entries for source 1 to fractions for ease of calculation, we solve for the x_{ij} 's (omit t for simplicity):

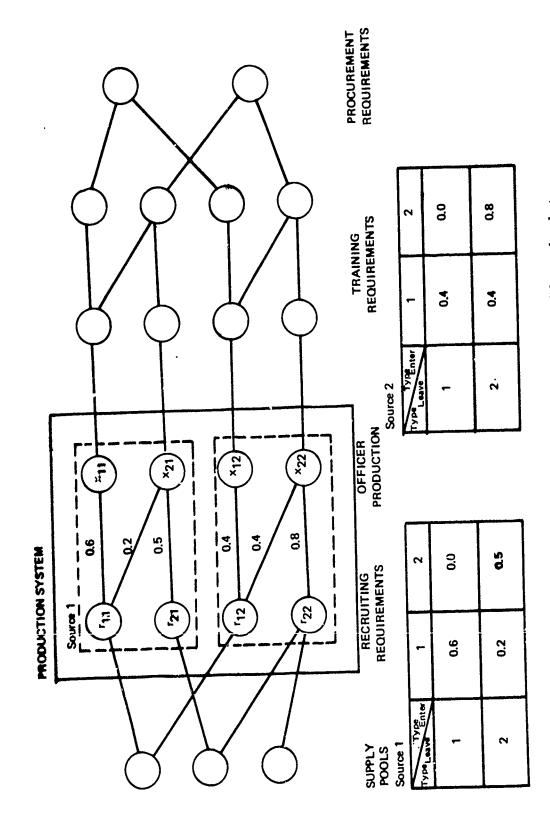


Figure 1. Relationship between commissioning source candidates and graduates.

The rii's are determined as follows:

$$\begin{pmatrix} r_{ij} \end{pmatrix} & \begin{bmatrix} p^1 & \end{bmatrix}^{-1} & \begin{pmatrix} x_{ij} \end{pmatrix} \\ \begin{pmatrix} r_{11} \\ r_{21} \end{pmatrix} & = \begin{bmatrix} p^1 & \end{bmatrix}^{-1} & \begin{pmatrix} x_{11} \\ x_{21} \end{pmatrix} \\ \begin{pmatrix} r_{11} \\ r_{21} \end{pmatrix} & = \begin{bmatrix} 5/3 & 0 \\ -2/3 & 2 \end{bmatrix} \begin{pmatrix} x_{11} \\ x_{21} \end{pmatrix} \\ r_{11} & = 5/3 x_{11} \\ r_{21} & = -2/3 x_{11} + 2 x_{21}$$

E. Constraints

The values which the solution variables can assume are limited by the constraints in the TOPOPS model. There are five basic types of constraints relating to candidate quality, program budget limitations, the supply of officer candidates, training requirements, and the operating characteristics of commissioning sources.

Having selected an objective function which optimizes either program cost or officer candidate entry-level quality, the personnel analyst may choose to constrain the item which is not optimized. Although they can be used in formulating TOPOPS problems regardless of the objective function, the quality distribution and program budget constraints are used for this purpose.

1. Quality Distribution Constraints. The minimum proportions of the total recruitment requirement which should be filled with candidates from particular supply pools are specified using quality distribution constraints. They can be used to insure that individuals entering the force are selected from candidates with a wide range of AFOQT scores. Usually this set of constraints is used with the cost minimization objective function. The basic mathematical formulation for these constraints appears as follows:

where: $\sum_{i=1}^{20} \sum_{j=1}^{20} F_{kij}$ = total number of candidates taken from supply pool k for year t procurement requirements. m_{kt} = proportion of the total recruitment which should be filled with candidates from supply pool k for year t procurement require ments. $\sum_{i=1}^{20} \sum_{j=1}^{20} r_{ijt}$ = total recruitment for year t procurement requirements.

2. Program Budget Constraints. The costs of procuring and training officers to meet requirements in a specific year may be constrained by a program budget limit. Important to understand is the nature of the TOPOPS costs. These are program costs rather than budgetary or accounting type costs. The costs account for turnover and other system features which are considered important with respect to the allocation algorithm and policy analysis in terms of improving the officer force. For each year in the planning horizon there may be a program budget constraint. Usually, this set of constraints is used with the quality maximization function. The constraint is formulated in the following manner:

3. Supply Constraints. Production of the commissioning sources is constrained by the manpower resources available. Figure 2 illustrates the basic nature of supply in the procurement system. Between any supply pools S_k and any recruiting requirement r_{ij} , there is a potential relationship. Either the individuals in the pool are available to fill the recruiting requirement or S_k and r_{ij} have no relationship. We define a coefficient to reflect these two states as follows:

 σ_{kyijt} = indicator of the availability of supply pool k in year y to provide candidates of type i to source j for year t procurement requirements

where: $\sigma_{kyijt} = 1$ if S_k is available to fill r_{iit} in year y

 $\sigma_{kyijt} = 0$ if there is no relationship between S_k and r_{ijt} in year y

In order to formally specify the relationships between supply and production, consider the variable defined below:

 F_{kijt} = the number of candidates from supply pool k qualified for type i taken by source j for year t.

The values for F_{kijt} represent the flow of candidates across the arcs connecting the supply pools and comissioning sources. There are potentially 40,000 of these flow variables, too many to be efficiently handled by TOPOPS. It is not unreasonable, however, to limit the number of variables and hence the number of relationships between supply pools and recruiting requirements to 4,000. Many sources select candidates with particular officer-type qualifications from only a few or just one supply pool(s). Similarly, most supply sources provide candidates to a small number of commissioning sources. Consequently, although there are 40,000 potential relationships, limiting the number of arcs between supply pools and recruiting requirements to 4,000 should have no practical significance.

There are two supply constraints. The first is an identity which specifies that a recruiting requirement r_{ijt} is exactly equal to the total flow of candidates over all arcs connecting r_{ijt} to the various supply sources. The second requires that the total flow in year y of candidates from a particular supply pool S_k to all commissioning sources cannot exceed the number of potential candidates in that supply pool. Formally, the supply constraints are written:

where: rit = the number of candidates of type i entering source j for year t

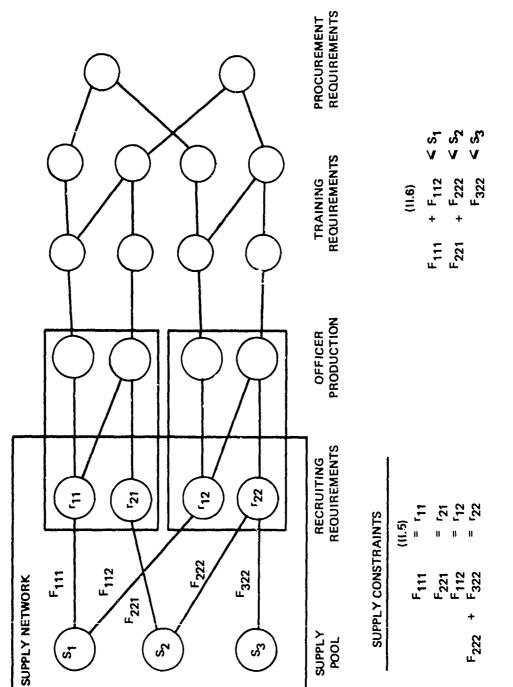


Figure 2. Supply relationships.

 S_{ky} = supply from supply pool k available to meet recruitiment requirements in veary

 σ_{kyijt} = indicator of availability of S_{ky} to r_{ijt}

 F_{kijt} = flow of candidates from S_k or r_{ij} for year t procurement requirements

The model recognizes that the various supply pools are not constant from year-to-year. The number of potential candidates available from a supply source to a commissioning source for the production of officers of a particular type depends upon the year in which recruiting occurs. Consequently, the model must constrain production by the size of the supply pools available in the year in which recruitment requirements exist. The Data Initializer determines the relationship for particular procurement requirements and commissioning sources between the subscript y associated with the variables S_k and the subscript t as follows:

$$y = t - \ell_i - \ell_j$$

where: y = year in which supply pool k is available to satisfy recruiting requirements

t = year in which the procurement requirements exists

 ℓ_i = number of years required for training for type i

 ℓ_i = number of years required for production at source j.

An example of supply constraints appears in Figure 2.

4. Requirement Constraints. Strength objectives and procurement requirements such as those generated by TOPLINE provide the basis for TOPOPS requirement constraints which specify yearly levels for officer procurement. The Data Initializer determines the total number of officers of each type who must enter in order to meet the procurement requirements. The number required for training differs from the procurement requirements due to the attrition and crossflow which occur within the training stage.

A useful feature of the enhanced TOPOPS is that attrition which occurs during the training stage has been made a function of the source of commissioning.

As previously noted, the TOPOPS solution variables must satisfy the training requirements as strict equalities to optimize quality. The general mathematical formulation for the requirement constraints is:

(II.7)
$$\sum_{\substack{i,j=1 \\ i,j=1}}^{20} d_i 1_{ij} \times_{ij} (t-T_i 1) = \theta_i 1_t$$
 For $i^1 = 1, \ldots, 20$ $t = t_B, \ldots, t_B + 4$

where: d_{i1ij} = Proportion of officers commissioned from source j who enter training as type i and emerge as type i¹.

 θ_{i1_t} = Specified procurement requirements for the year t of type i¹ officers.

x_{ijt} = production of type i qualified officers emerging from commissioning source i in year t.

 T_{i1} = the greatest integer function of the length of training for an officer of type i^{1} .

Artificial Commissioning Source and Infeasibilities. It is possible in a linear programming model for the constraints to preclude any feasible solution. This would be the case, for instance, if the supply and maximum production constraints did not permit production levels which satisfied the requirement and minimum production constraints. It is reasonable to assume, however, that excess requirements can always be satisfied by the recruitment of individuals who would otherwise be regarded as unavailable by the Air

Force. Additional candidates can be acquired by either lowering standards or increasing pay. So that the model will arrive at a solution when these constraints would otherwise be binding, we specify a special commissioning source which has its own unlimited supply pool and can produce officers of any type to satisfy requirements which otherwise would not be met because of model constraints.

The cost for this hypothetical commissioning source is set at an arbitrarily high level so that when minimizing costs, it is always advantegeous to completely utilize other sources first. Similarly, by assuming an average AFOQT score of zero, a quality maximization problem would select officers from this source only if no others were available. Because the production of this agency is unconstrained by supply, its inclusion as a solution variable in the requirement constraints assures that TOPOPS will always generate an optimal solution. We formally define the following:

x_{iot} = production of officers of type i in year t from supplemental sources of candidates

Along with the inclusion of this variable in the constraints, the objective function is also modified to reflect this artificial cost. In this case, we include in the objective function the term

where c_0 = annual production cost of hypothetical source

$$c_o >>> c_j, j = 1, ..., 20$$

also: A_o = average AFOQT score of supplementary source

= 0

Infeasibilities may occur for reasons other than those addressed by the artificial source. For example, the quality distribution, selective production, and selective recruitment constraints could be specified in such a way that procurement requirements cannot be met. The complexity of the procurement system, due to crossflows and attrition, obscures the relationships between these constraints. Infeasibilities can be avoided and their causes determined if constraints are systematically introduced and their effects are analyzed before further constraints are imposed.

- 5. Policy and Operating Characteristics Constraints. In addition to assuring that the optimal solution satisfies training requirements within the limitations on supply, TOPOPS constraints limit the values which the solution variables can assume as a result of the operating characteristics of the various commissioning sources in the procurement system. There are three general categories of policy and operating characteristics pertaining to: (a) operations, (b) selective production, and (c) selective recruitment.
- a. Operating Constraints. The total production of officers by a commissioning source is restricted by capacity and economic considerations. Operating constraints reflecting these restrictions specify the smallest and largest number of officer condidates of all types that can enter a commissioning source in a given year. These constraints when specifying a minimum number of candidates establish a lower limit on entering class size; if a maximum, the constraint represents a ceiling. These constraints when used with equalities on the righthand side, that is, the maximum and minimum levels are equal, indicate a fixed level of production for the particular source. Where appropriate, this may be interpreted and used to show current production. The constraints are formulated as follows:

(II.9)
$$t_B+4$$
 20
(II.9) $\sum_{t=t_D} \sum_{j=1}^{D} W_{yijt} r_{ijt} \le U_{jy}$ For $y=t_B-5, \ldots, t_B+4$

where W_{yijt} = indicator that recruitment must occur in year y of officer type i for source j to meet procurement requirement in year t

= 1, if recruitment occurs in year y

= 0, if recruitment does not occur in year y

r_{ijt} = number of candidates of type i entering source j for year t procurement requirements

 L_{jy} = minimum number of candidates of all types entering source j in year y

Uiv = maximum number of candidates of all types entering source j for year y

b. Selective Production Constraints. The second set of operating and policy constraints, selective production, allows the TOPOPS user to indicate minimum and maximum levels of production of a specific officer type by a particular commissioning source. Either a number of officers or a proportion of the training requirements for a specific officer type can be used to specify maximum and minimum production levels. Selective production constraints provide the capability for spreading procurement over a number of commissioning sources.

These constraints are formulated as follows:

(II.10)
$$x_{ijt} \ge M_{ijt} = \psi_{ijt} \sum_{j=1}^{20} X_{ijt}$$
 For $j=1, \ldots, 20$
 $t=t_B, \ldots, t_B+4$
(II.11) $t_{ijt} \le N_{ijt} = \beta_{ijt} \sum_{j=1}^{20} X_{ijt}$ For $t=1, \ldots, 20$
 $t=t_B, \ldots, t_B+4$

where: x_{ijt} = number of officers of type i produced by a source j for year t procurement requirements

M_{ijt} = minimum number of commissioned officers of type i from source j who should enter training to meet year t procurement requirements

N_{ijt} = maximum number of commissioned officers of type i from source j who should enter training to meet year t procurement requirements

 ψ_{ijt} = minimum proportion of the commissioned officers of type i from source j entering training to meet year t procurement requirements

 β_{ijt} = maximum proportion of the commissioned officers of type i from source j entering training to meet year t procurement requirements

c. Selective Recruitment Constraints. Finally, the personnel analyst may want to restrict the number of candidates from a supply pool used by a given commissioning source for the production of a particular officer type. That is, the flows between the supply pools and commissioning sources may be limited. Selective recruitment constraints, which indicate the minimum or maximum number of candidates which can be recruited from a supply pool by a source for the production of officers of a particular type, provide the capability for spreading recruitment over a number of supply pools. The constraints are formed in the following manner:

(II.12)
$$F_{kijt} \ge \alpha_{kijt} r_{ijt}$$
 For $k=1, \ldots, 20$
 $i=1, \ldots, 20$
 $j=1, \ldots, 20$
 $t=t_1, \ldots, t_n+4$

			(II.13)	F _{kijt} ≤δ _{kijt} r _{ijt}	For	$k=1, \ldots, 20$ $i=1, \ldots, 20$ $j=1, \ldots, 20$ $t=t_B, \ldots, t_B+4$
where:	F _{kijt}	=	the number of candidate meet year t requirements	es taken from supply pool k f	or typ	e i by source j to
	α _{kijt}	=	• •	the candidates which should ce j for year t procurement rec		
	δ_{kijt}	=		the candidates which should arce j for year t procurement i		
	r _{ijt}	=	the number of candidate requirements.	es of type i entering source j	for yea	ar t procurement
						_

In summary, all three types of policy and operating constraints specify maximum and minimum levels for procurement system activities: operating constraints pertain to the total production of officers by a commissioning source, selective production constraints pertain to the production of officers of a particular type by a commissioning source and selective recruitment constraints pertain to the flow of candidates from supply pools to commissioning source. In each case the TOPOPS analyst can indicate a fixed level of activity by merely specifying the desired total production, officer production or recruitment quantity using both the maximum and minimum constraints with the same right-hand side.

F. Model Summary

Figure 3 repre. At a summary of the TOPOPS linear programming model including formulations for the objective function and constraining relationships and definitions of the model variables, coefficients, right-hand sides and subscripts. The exact magnitude of the model for any particular application is largely determined by the number of supply pools, officer types, commissioning sources, and operating limitations specified. We can estimate, however, the largest number of constraints and variables which can be included in the model. For most model runs, these estimates will greatly exceed the magnitude of the problem.

MODEL FORMULATION

Optimize the objective function:

Subject to constraints pertaining to:

Quality Distribution

20 20 20 20 (II.3)
$$\sum_{i=1}^{\infty} \sum_{j=1}^{\infty} F_{kijt} \geqslant \pi_{kt} \sum_{i=1}^{\infty} \sum_{j=1}^{\infty} r_{ijt}$$
 For $k=1,\ldots,20$ $t=t_{B},\ldots,t_{B}+4$

Figure 3. TOPOPS model summary.

Annual Budgets

Williams which was an in the con-

Figure 3 (Continued)

 $t=t_B,\ldots,t_B+4$

Variables, Coefficients and Right-Hand Sides

Variable	s, Coettk	cients and right-hand Sides
X _{ijt}	=	the number of commissioned officers of type i produced by commissioning source j for year t
c _j	=	production cost per source j graduate
c _i '	=	training cost per officer type i'
$d_{i'ij}$	=	training program crossflows for entering officer type i who leaves as officer type i' from source j
1	=	estimated rate of inflation
T _{ij}	:=	20-year turnover of officers of type i from source j
A_k	=	average AFOQT score for individuals in supply pool k
F _{kijt}	=	the number of candidates taken from supply pool k for type i officers by source j to meet year t procurement requirements
r _{ijt}	=	the number of candidates of type i entering source j for year t procurement requirements
$\mathbf{B_t}$	=	total program budget for year t
S_{ky}	=	supply from supply pool k available to meet recruitment requirements in year y
σ _{kyijt}	=	indicator of the availability of supply pool k in year y to provide candidates of type i to source j for year t procurement requirements
π_{kt}	=	proportion of the total requirement which should be filled with candidates from supply pool k for year t procurement requirements
d_{i^1ij}	=	proportion of officers commissioned from source j who enter training as type i and emerge as type i^1
θ_{i^1t}	=	the specified procurement reports for year t of type i ¹ officers
L_{jy}	=	minimum number of candidates of all types entering source j in year y
U_{jy}	=	maximum number of candidates of all types entering source j in year y
M_{ijt}	=	minimum number of commissioned officers of type i from source j which should enter training to meet year t procurement requirements
N _{ijt}	=	maximum number of commissioned officers of type i from source j which should enter training to meet year t procurement requirements
W_{yijt}	=	indicator that recruitment must occur in year y of officer type i in source j to meet procurement requirement in year t
ψ_{ijt}	=	minimum proportion of the commissioned officers of type i entering training which should be filled by source j to meet year t procurement requirements
β_{ijt}	=	maximum proportion of the commissioned officers of type i entering training which should be filled by source j to meet year t procurement requirements
α_{kijt}	=	minimum proportion of the candidates which should be selected from supply pool k of type i entering source j for year t procurement requirements
δ_{kijt}	=	maximum proportion of the candidates which should be selected from supply pool k of type i entering source j for year t procurement requirements
Subscri	pts	
i	=	officer type indicator
j	=	commissioning source indicator
t	= .	year in which the procurement requirement occurs
k	=	supply pool indicator
у	=	year in which recruitment, training and other activities occur to satisfy procurement requirements

From Table 2, we see that there can be as many as 14,805 TOPOPS constraints and that there is a maximum of 6,100 structural variables. An additional 12,705 slack variables yield a maximum of 18,805 variables of all types.

Table 2. Magnitude of the TOPOPS Model

Constraining Relationship	Reference	No. of Constraints	Slack Variables
Quality Distribution	II.3	100	100
Program Budget	n.4	5	5
Supply	II.5 II.6	2,000 200	200
Requirements	II.7	100	
Policy and Operating Characteristics	II.8 II.9 II.10 II.11 II.12 together	200 200 2,000 2,000 8,000	200 200 2,000 2,000 8,000
TOTAL	S	14,805	12,705
Number of Variables:	·		
Solution Variables Free Variables ^a Flow Variables	2,000 100 4,000		
Total Structural Variables	6,100		

^aThe free variables represent procurement by commissioning source with unconstrained supply; these are introduced into the solution only when existing supply pools are insufficient to meet the requirements.

G. Interpretation of an Optimal Solution

In addition to the procurement mix specified by the solution variables, an optimal TOPOPS solution includes other important information. Slack variables convert inequality relationships to linear equations, required by the linear programming algorithm. The difference between the limited availability of a resource and the amount of that resource actually used is represented by a slack variable.

If an optimal solution satisfies a constraint as an equality, that is, if production is equal to the maximum or minimum amount allowed by the constraint, then the surplus variable for that constraint will have a value of zero. On the other hand, a non-zero slack variable in an optimal solution indicates that the constraint in which it appears is satisfied as an inequality; production is less than a maximum or greater than à minimum amount allowed by the constraint. Interpretations of the slack variables associated with TOPOPS constraints appear in Table 3.

III. TOPOPS INPUT FORMS

A. Introduction

The TOPOPS model was developed to provide an analytical tool for Air Force planners to assess the impact of alternative procurement decisions on the cost of procurement, as well as on the quality of officers entering the Air Force.

Tuble 3. Interpretation of TOPOPS Slack Variables

Constraining Relationship	Reference	interpretation of non-zero slack variables
Quality Distribution	11.3	Number of candidates recruited from supply pool k in excess of the minimum proportion of the recruitment requirements specified.
Annual Budget	II.4	Amount by which expenditures by all agencies in year y to meet TOPOPS procurement requirements fall below the available portion of the annual budget.
Supply	II.5	None.
	II.6	Number of individuals in supply pool k for year t not recruited by an source.
Requirements	II.6	None.
Operating Characteristics	II.8	Number of commissioned officers of all types produced by source j in excess of its minimum production requirement for year t.
	II.9	Number of commissioned officers of all types representing the excess of capacity over production by sou.ce j for year t procurement requirements.
Selective Production	II.10	Number of commissioned officer of type i produced by source j in excess of its minimum training requirement for year t.
	11.11	Number of commissioned officers of type i representing the excess of capacity over production by source j for year t procurement requirements.
Selective Recyuitment	II.12	Number of candidates of type i selected from supply pool k by source j in excess of recruitment for year procurement requirements.
	II,13	Number of candidates of type i which were not but could have been selected from supply pool k without exceeding the maximum portion of recruitment for year t requirements.

The purpose of this section is to provide instructions to the personnel planners on how to use the model.

- 1. Preparation of input
- 2. Edit criteria
- 3. Error conditions and corrective actions
- 4. Output from the model

B. System Overview

The TOPOPS program can be viewed as consisting of six processing steps.

- 1. Input form preparation by personnel planner
- 2. Input form conversion to machine readable format
- 3. Data initializer and edit
- 4. Model input matrix generation
- 5. Model execution
- 6. Output report generator

Step 1:

The personnel planner completes the data input forms providing the requirements, procurement agency and supply pool characteristics and selected constraints.

Step 2:

The user forms are converted to machine readable format (keypunched onto cards).

Step 3:

Input data cards, together with model run processing control cards, are assembled and form the input transaction stream for the model. Input data cards are read and all fields are edited. Examples of edit checks are:

- 1. Numeric field are any nonnumeric characters included?
- 2. Do numeric values exceed the model specifications? (Example: More than twenty procurement agencies are specified because the model is designed for a maximum of twenty.)

All errors detected by the edit process are identified and printed as error messages. Editing of input transactions continues even if an error condition is detected. After all input transactions are processed, the system terminates if any fatal (nonsystem correctable) errors are found. This procedure assures that all input cards are read and edited for any one run.

Step 4:

The converted and edited user input is now used to generate the matrix transactions for the linear programming module of TOPOPS. The system is designed to tailor the model to the input; i.e., small input specifications will generate a small LP problem.

Step 5:

The TOPOPS model is now executed. It operates in two modes selected by the personnel planner on input Form 1:

- 1. Cost mode the model minimizes production and training costs
- 2. Quality mode the model maximizes officer entrance quality

Step 6:

Output data from the model is now assembled into six reports for management review and action. See Appendix A for sample input and output listings.

C. Management Input

The personnel planner specifies the problem on a set of forms. The forms are user-oriented while at the same time serve as the data conversion (keypunching) documents. Once in machine readable format, the system translates the user-specified problem into specifications for the model's linear programming algorithm.

The first card of the input data is the DATE card which contains a date for use on reports.

To facilitate control and an easy update procedure, each transaction resulting from the user prepared input forms contains the following (with the exception of the DATE card):

- 1. The TOPOPS form number
- 2. A record serial number
- 3. A record type code
- 4. The base year

All other information varies depending on the type form and record type.

Form 1

Problem Definition: Part I Procurement Requirements

With Form 1, the user specifies the procurement requirements and the type of officers to be procured. Further, the objective of the run is specified, either to minimize procurement and training cost or to maximize quality. The program budget data applicable to officer procurement is also indicated. There are four types of records within Form 1, each record type is explained as follows:

Record Type 1

The officer type can be selected, the model is designed to handle up to five types of officers. The officer descriptor can be specified up to a maximum of eighteen characters. Procurement requirements can be specified for a 5-year period from base year to base year +4. The values must be numeric.

Record Type 2

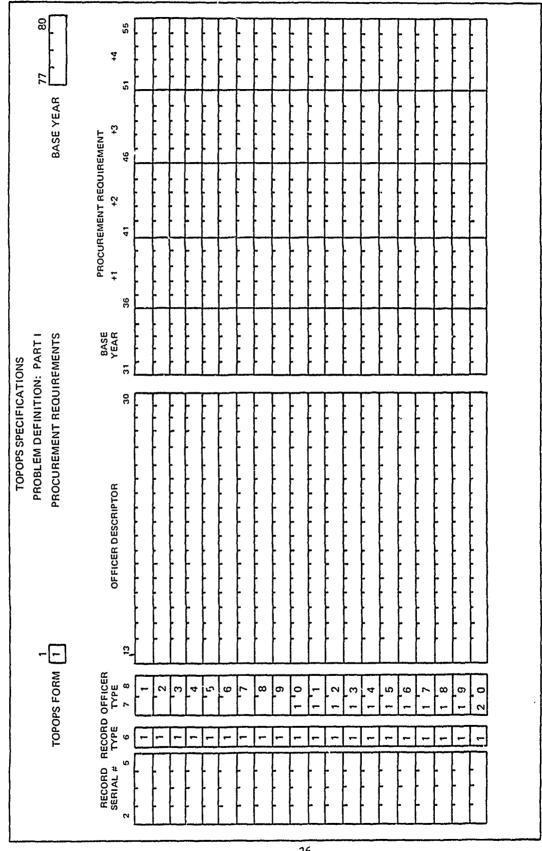
Specifies to the model what constraints (II.3 through II.13, Figure 3) the personnel planner wants to use. Enter a one for each constraint selected.

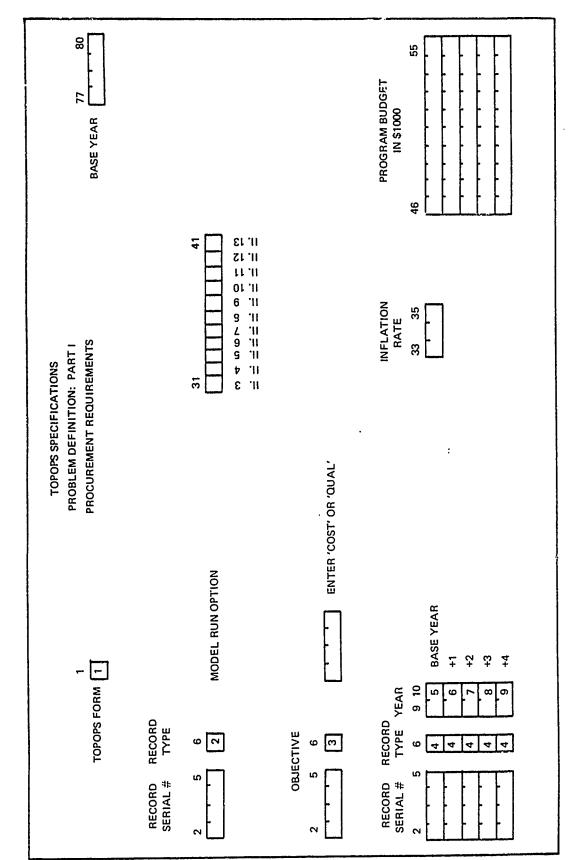
Record Type 3

Specifies that the objective is to minimize cost or to maximize quality. The personnel analyst enters either "COST" or "QUAL" in the space provided.

Record Type 4

Specify the program budget (in thousands) available to TOPOPS and an inflation rate as a percent. The program budget can be specified for the base year through the base year plus 4.





Data Base: Part I

Form 2

Procurement Agency Characteristics

Complete both pages of Form 2 for each agency. With Form 2, the user describes the characteristics of the procurement agencies. The model is designed for up to twenty agencies. There are four record types within Form 2: Each record type is explained as follows:

Record Type 1

All entries except the agency descriptor must be numeric. Enter the agency code. It is numeric and has a value from zero to nineteen. Enter an agency descriptor up to eighteen characters. Enter pay and allowance and other cost per graduate. Enter program (production) length of this agency (in years).

Record Type 2 (Second Page)

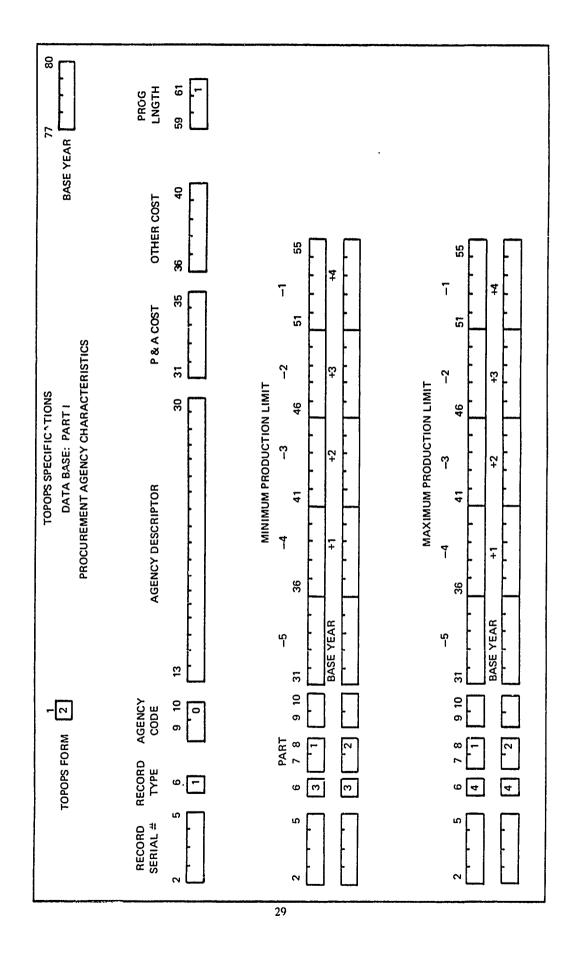
All entries must be numeric. Enter information for officer types selected. Enter agency code. Enter agency crossflow percentage. The officer type that enters production is indicated by column and the officer type that completes production is indicated by row. Enter tumover rate by officer type of this agency.

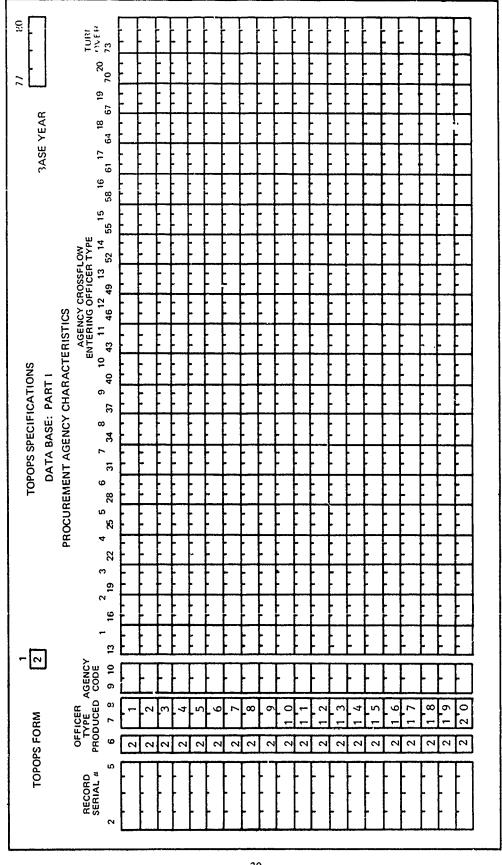
Record Type 3

All entries must be numeric. Enter agency code. Enter minimum production limit quantity of this agency for the base year minus five through base year minus one on Part 1 of Record Type 3. Enter minimum production limit quantity of this agency for the base year through the base year plus four on Part 2 of the Record Type 3.

Record Type 4

All entries must be numeric. Enter agency code. Enter maximum production limit quantity of this agency for the base year minus five through base year minus one on Part 1 of Record Type 4. Enter maximum production limit quantity of this agency for the base year through this base year plus four on Part 2 of Record Type 4.





Data Base: Part II

Manpower Supply

Form 3

One page of Form 3 must be completed for each manpower supply pool selected. With Form 3, the user describes the characteristics of the supply pools. Up to twenty supply pools can be specified. There are three record types within Form 3, each record type is explained as follows:

Record Type 1

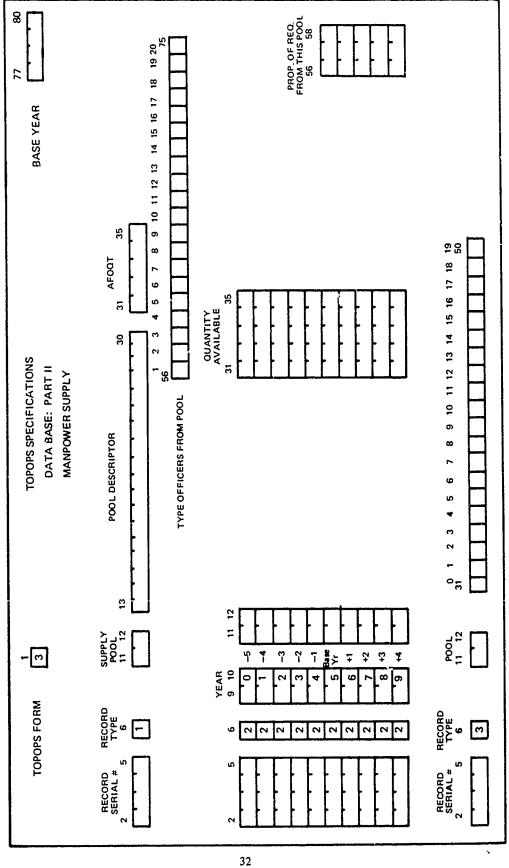
All entries, except the supply pool descriptor, must be numeric. Enter supply pool code (01 through 20). Enter supply pool descriptor (up to 18 characters). Enter AFOQT for this supply pool. Enter the type of officers that this pool can supply (by entering 1 in the appropriate column).

Record Type 2

All entries must be numeric. Enter the supply pool code. For a 5-year period (base year minus five through base year plus four) enter the quantity available from this supply pool. For the base year through the base year plus four, enter the proportion of the total procurement requirements that this pool should supply.

Record Type 3

All entries must be numeric. Enter the supply pool code. Enter a 1 in the appropriate column to indicate that the supply pool can supply the agency.



Data Base: Part III

Form 4

Training Requirements

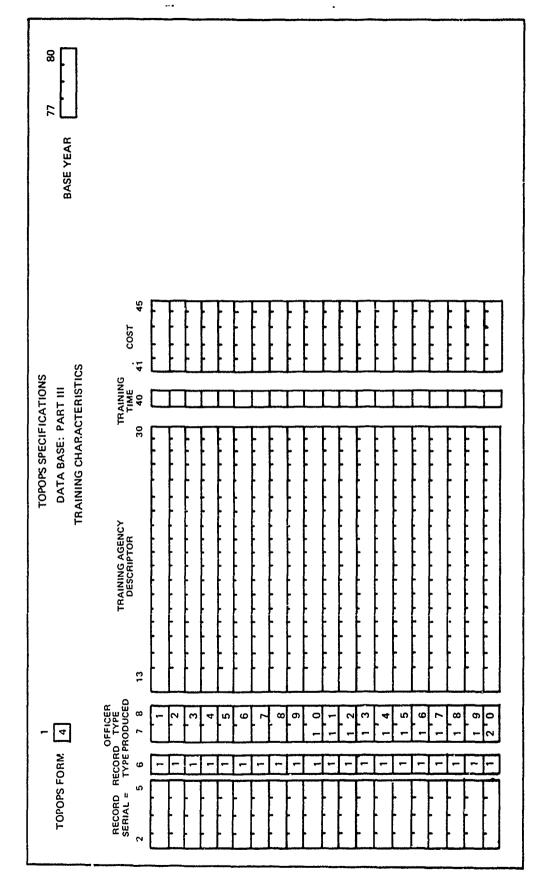
With Form 4, the user describes the characteristics of the training agencies. Up to twenty training agencies can be specified. Two record types are used.

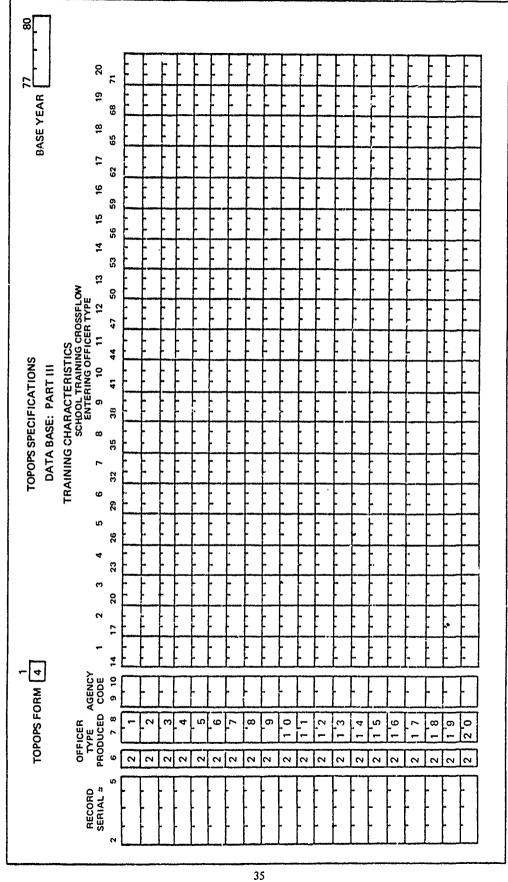
Record Type 1

All entries except the Training Agency Descriptor must be numeric. Enter training agency descriptor, up to eighteen characters. Enter training production time (in y ars). Enter training program cost per graduate.

Record Type 2

All entries are numeric, and one page must be filled out for each procurement agency. This record ties attrition and crossflows in training to commissioning source. Enter the agency code. Enter the training crossflow percentage. Columns represent entering officer type and rows indicate leaving officer type.





Data Base: Part IV
Network Definition

Form 5

With Form 5, the user describes the selective production by procurement agencies to meet requirements and the selection recruitment from supply pools. Form 5 consists of four pages and contains four record types; each record type is explained as follows:

Record Type 1

Describes the minimum proportion of the total procurement requirements for officers of type i that agency 1 must produce to meet requirements. All entries must be numeric (percentages). Enter officer type, numeric from one to twenty. Enter the agency code, numeric from zero to nineteen. Enter the minimum production proportion for the base year through the base year plus four requirements.

Record Type 2

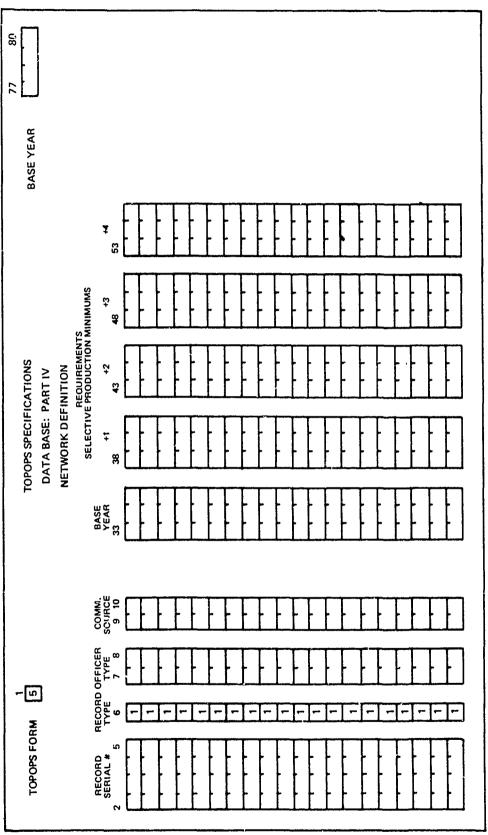
Describes the maximum proportion of the total procurement requirement for officers of type i that agency j must produce to meet requirements. All entries must be numeric. Enter officer type, numeric from one to twenty. Enter the agency code, numeric from zero to nineteen. Enter the maximum production proportion for the base year through the base year plus four requirements.

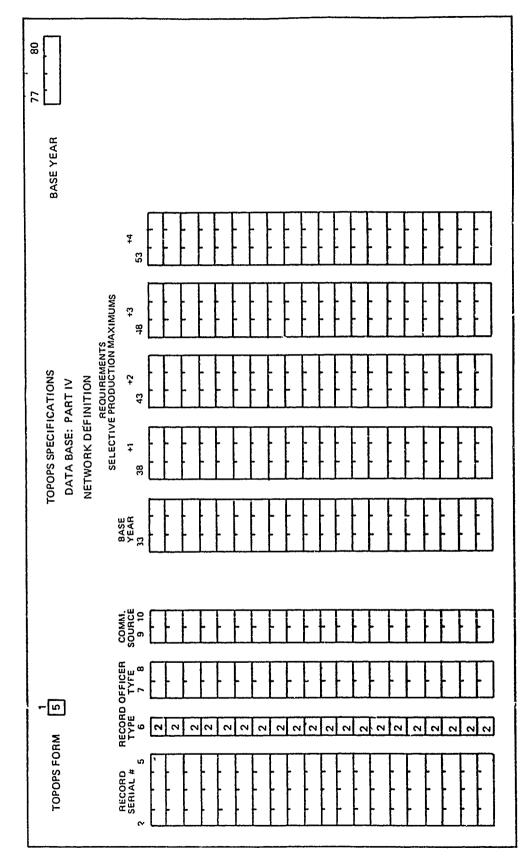
Record Type 3

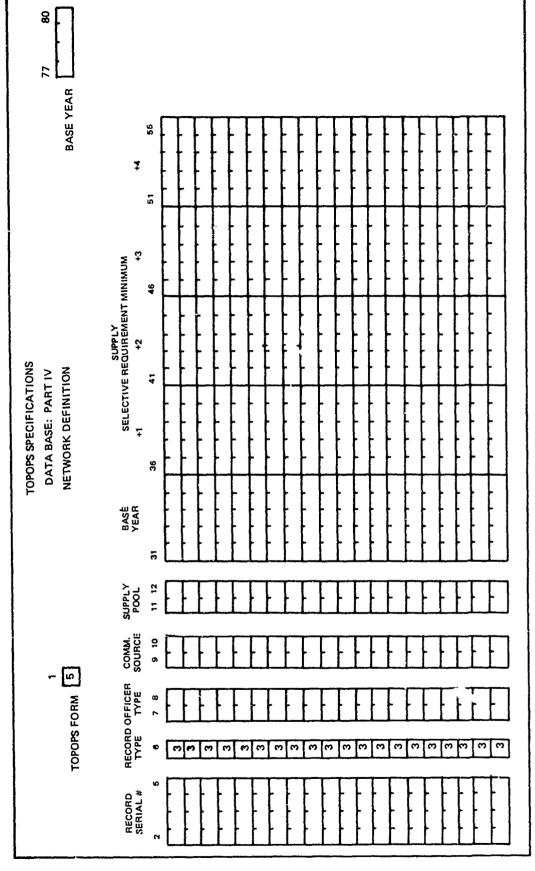
Describes the minimum number of officers of type i that agency j must recruit from supply pool k to meet requirements. Enter officer type, numeric from one to twenty. Enter the agency code, numeric from zero to nineteen. Enter the supply pool code, numeric 01 to 20. Enter the minimum number of officers that must be recruited from the supply pool for base year through base year plus four.

Record Type 4

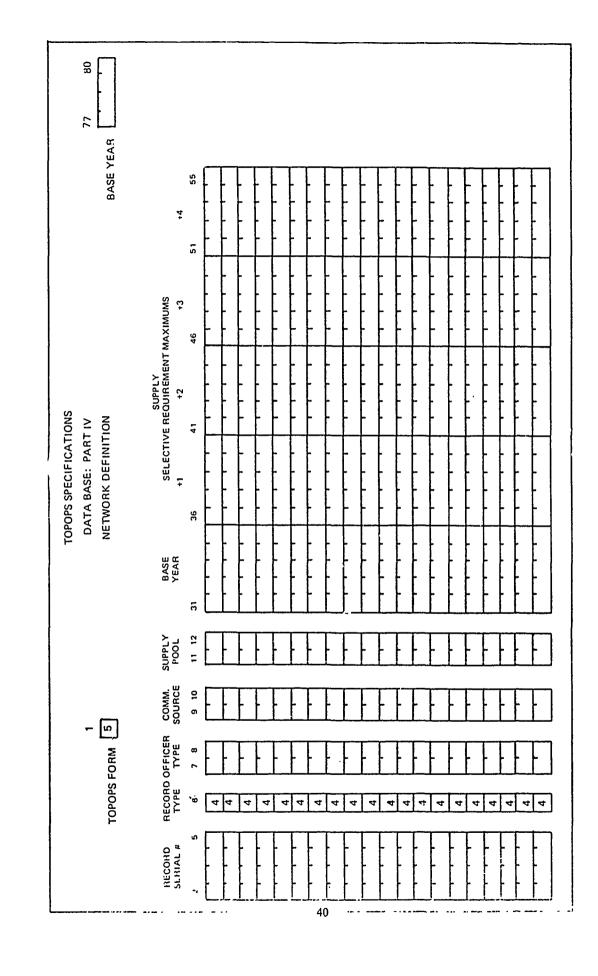
Describes the maximum number of officers of type i that agency j may recruit from supply pool k to meet requirements. Each officer type numeric from one to twenty. Enter the agency code, numeric from zero to nineteen. Enter the supply pool code, numeric from 01 to 20. Enter the maximum number of officers that may be recruited from the supply pool for base year through base year plus four.







ij



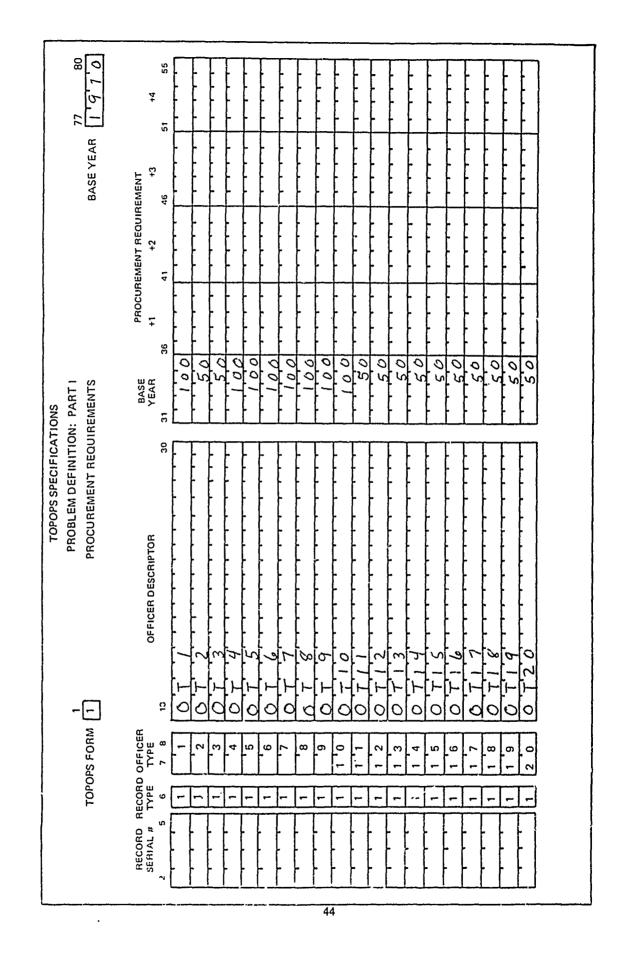
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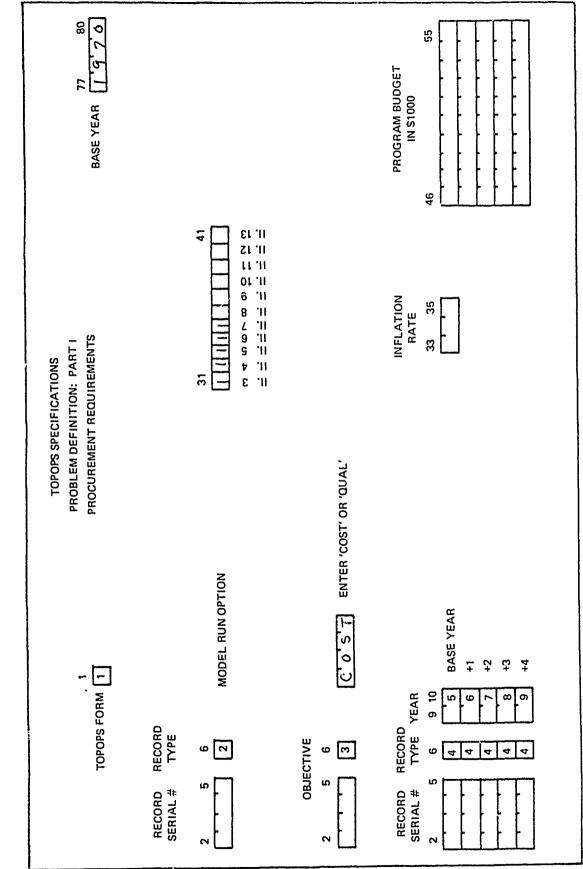
- Akman, A., & Nordhauser, F. A. ceptual view of the officer procurement model (TOPOPS). AFHRL-TR-73-73, AD-A001 577. Lackland AFB, TX: Manpower and Personnel Systems Division, Air Force Human Resources Laboratory, July 1974.
- Akman, A., Nordhauser, F., & Roach, J.F. A technical description of the officer procurement model (TOPOPS). AFHRL-TR-73-76, AD-A000 052. Lackland AFB, TX: Manpower and Personnel Systems Division, Air Force Human Resources Laboratory, July 1974.

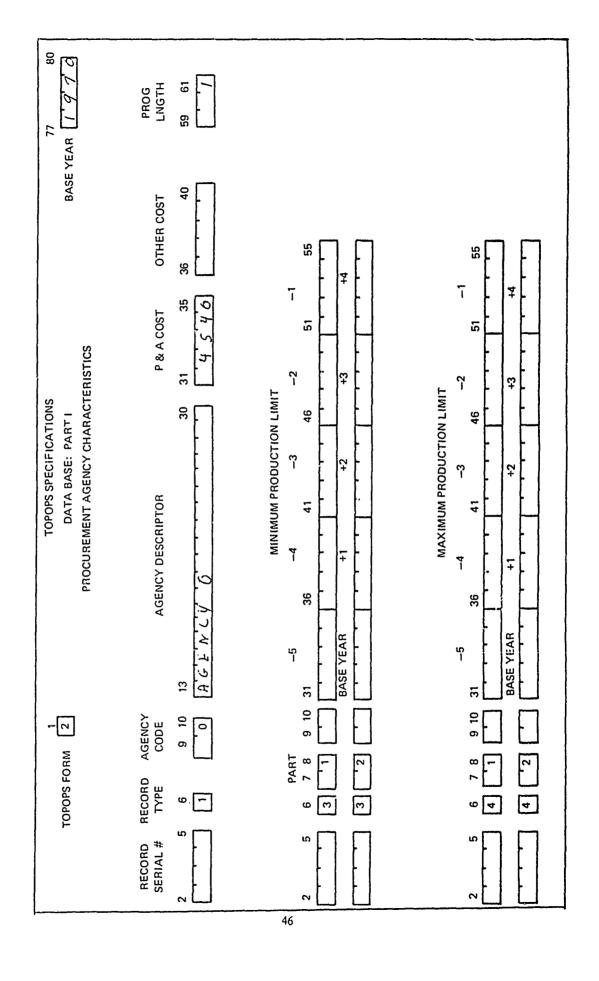
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APPENDIX A: SAMPLE FORMS AND INPUT/OUTPUT LISTINGS

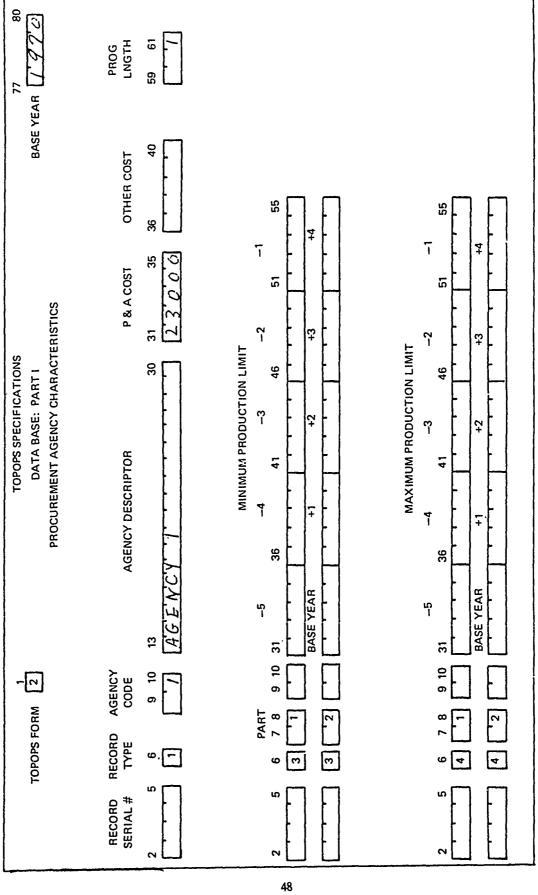
This appendix presents a set of input records for a TOPOPS run. The data are input so that only constraints II.3 through II.7 (Figure 3) will be activated. This will demonstrate the significant features of the input forms and data initializer write-out. Additionally, this appendix also shows output, based on this specific input, from the reports generator module.



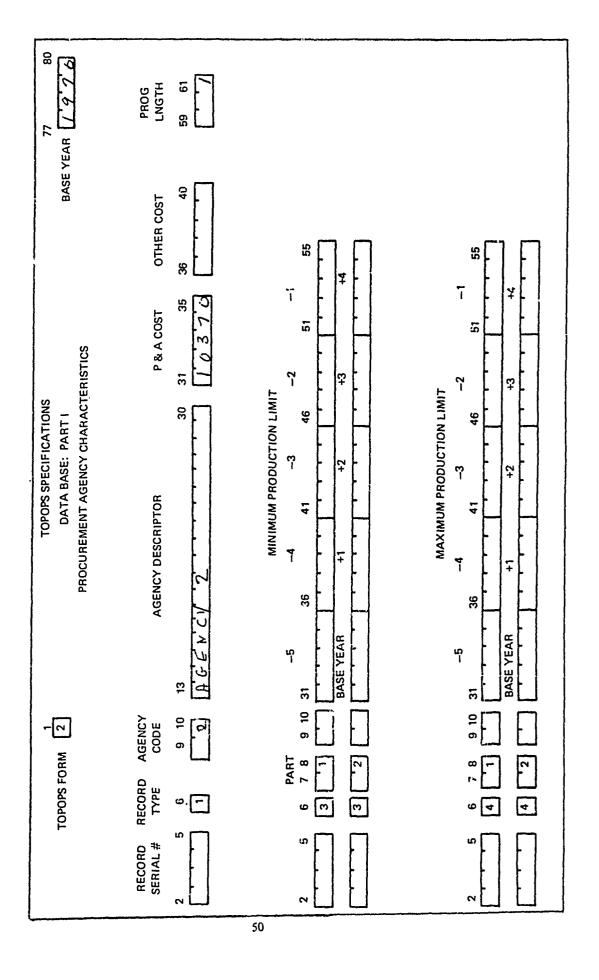




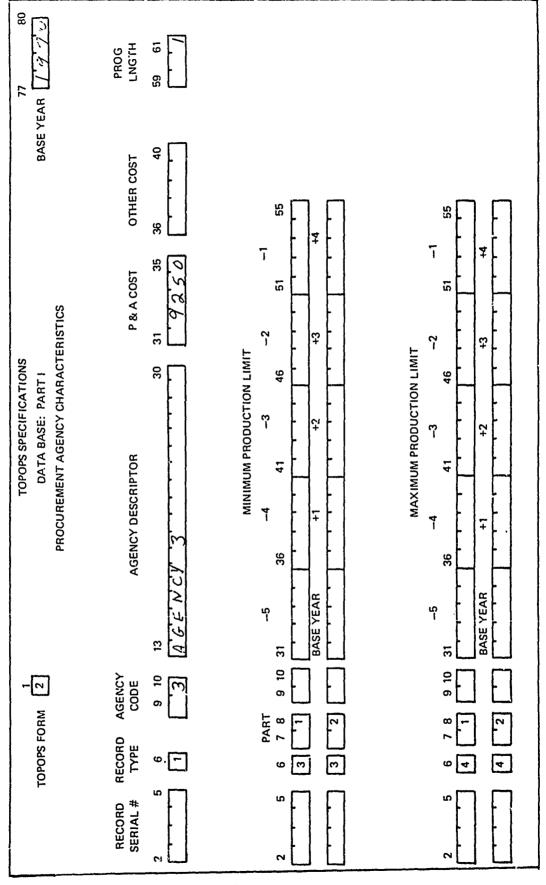
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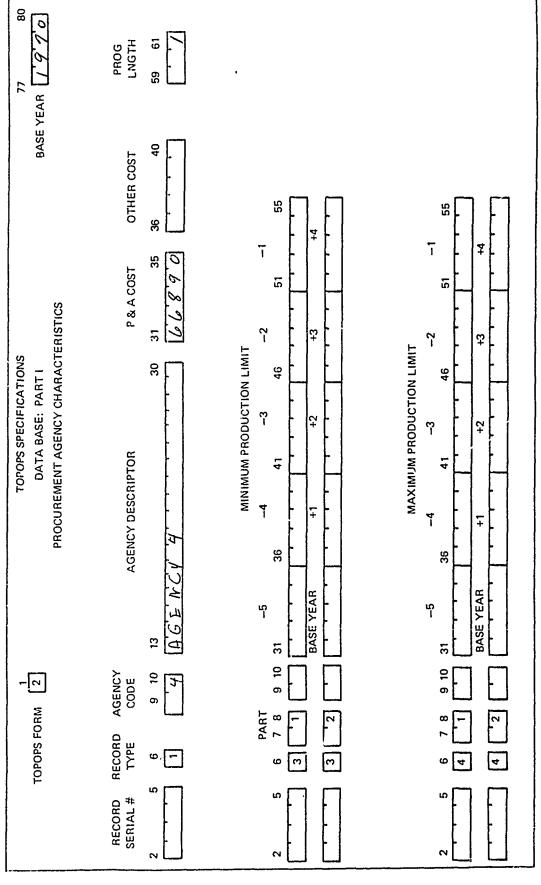
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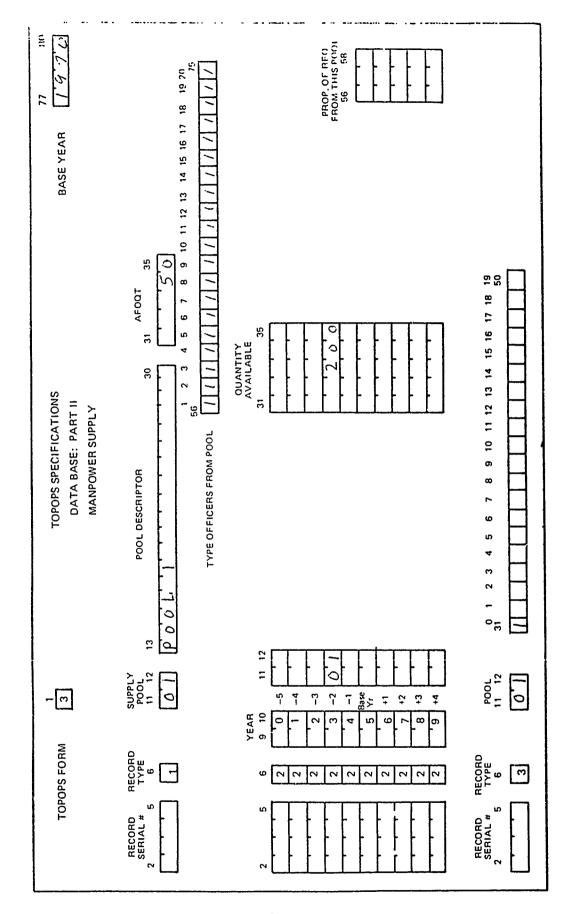
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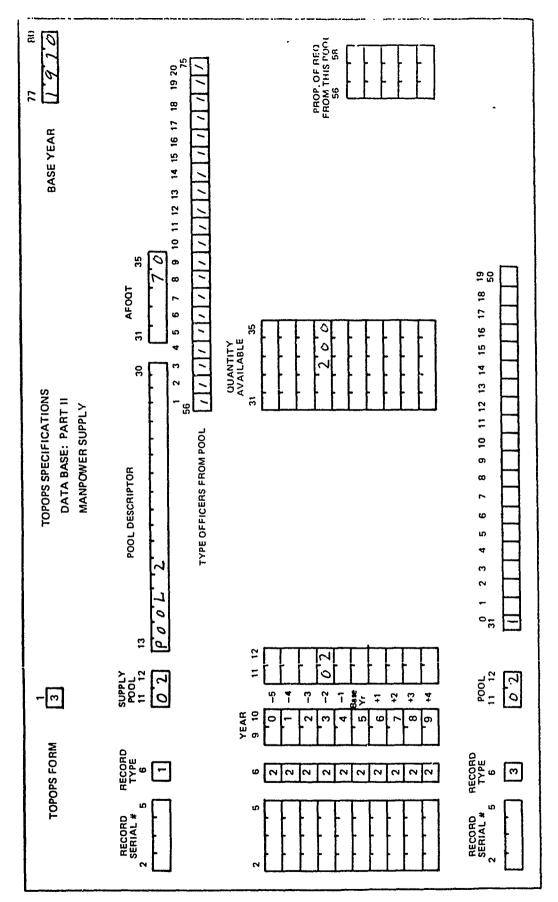


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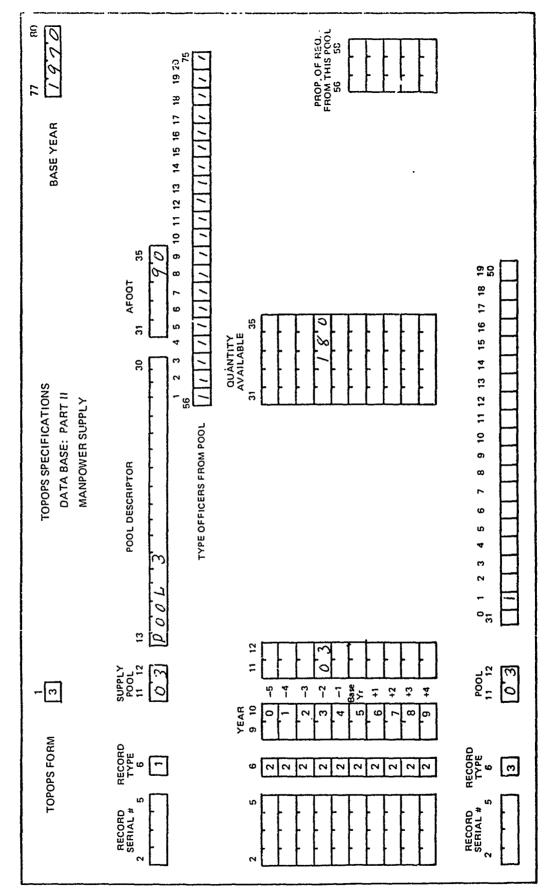


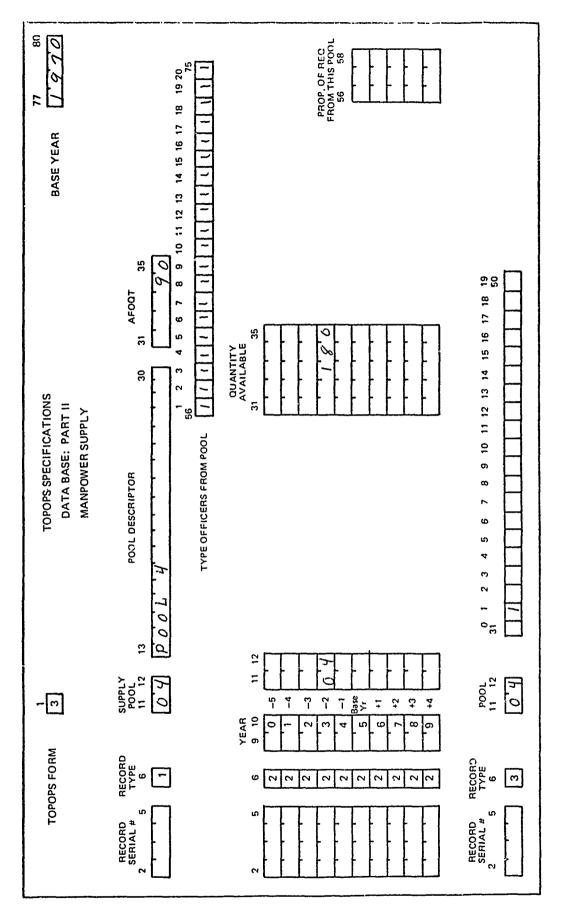
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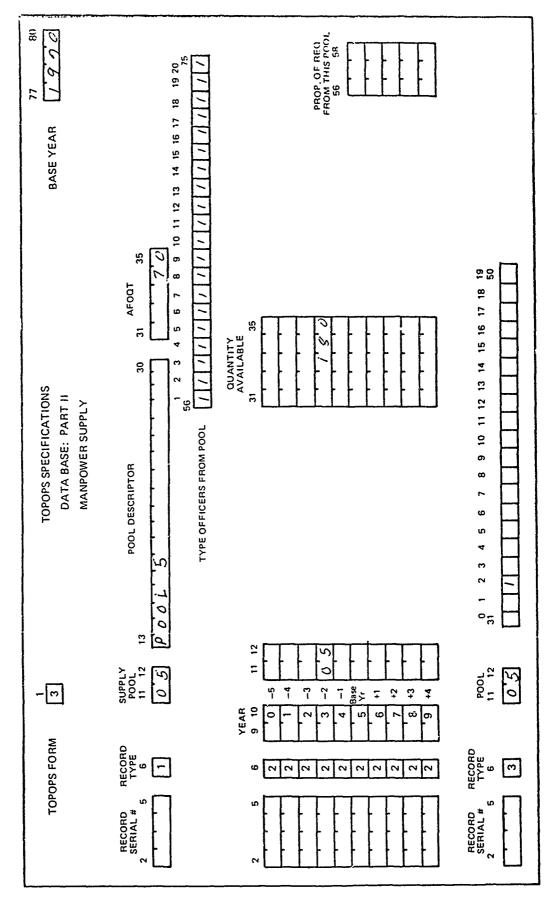


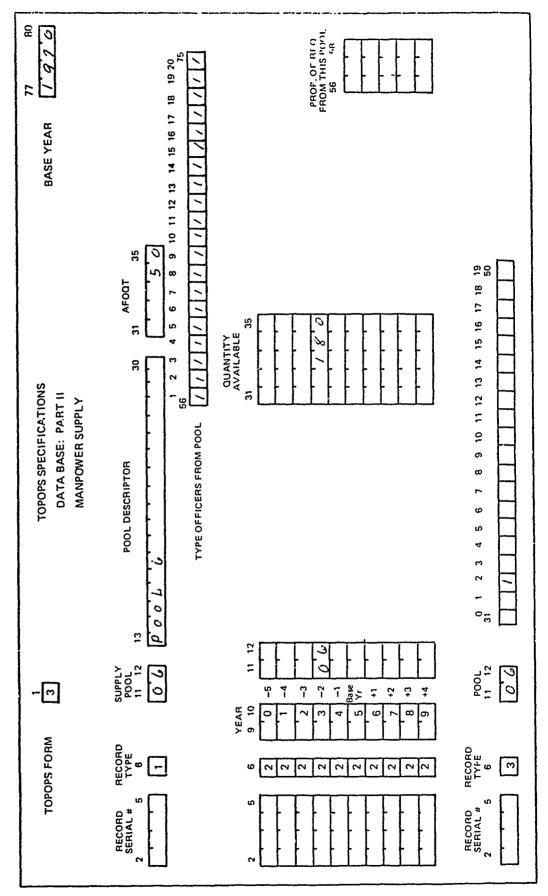


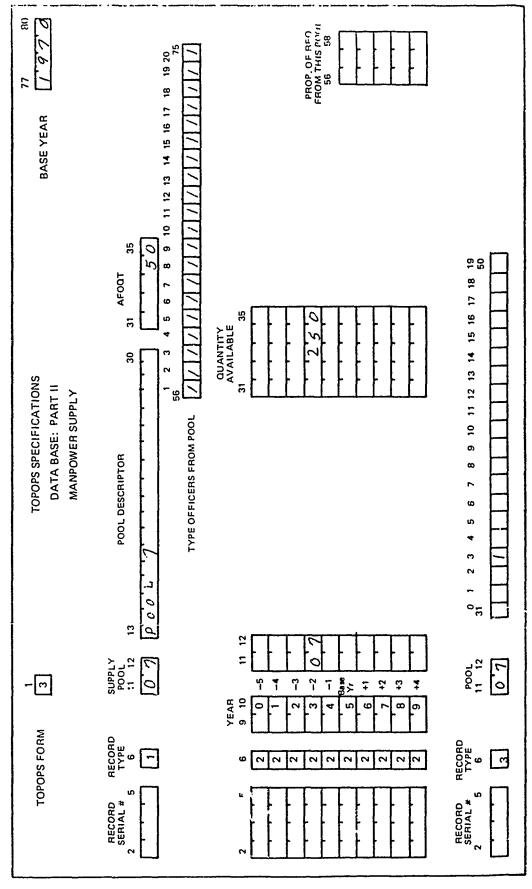
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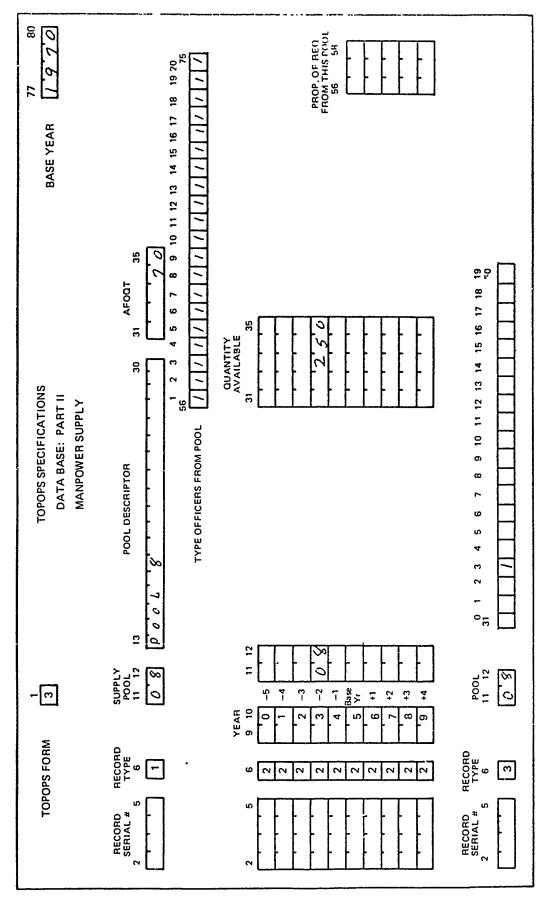


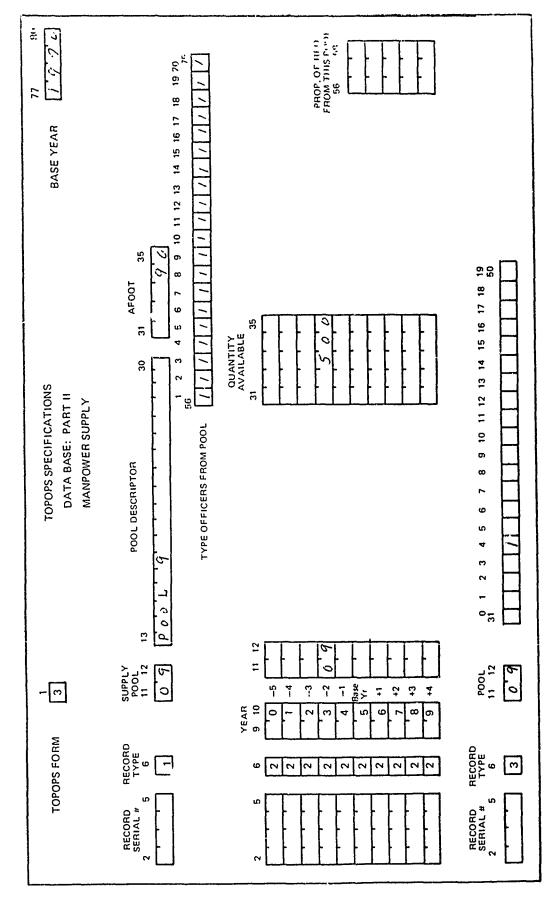


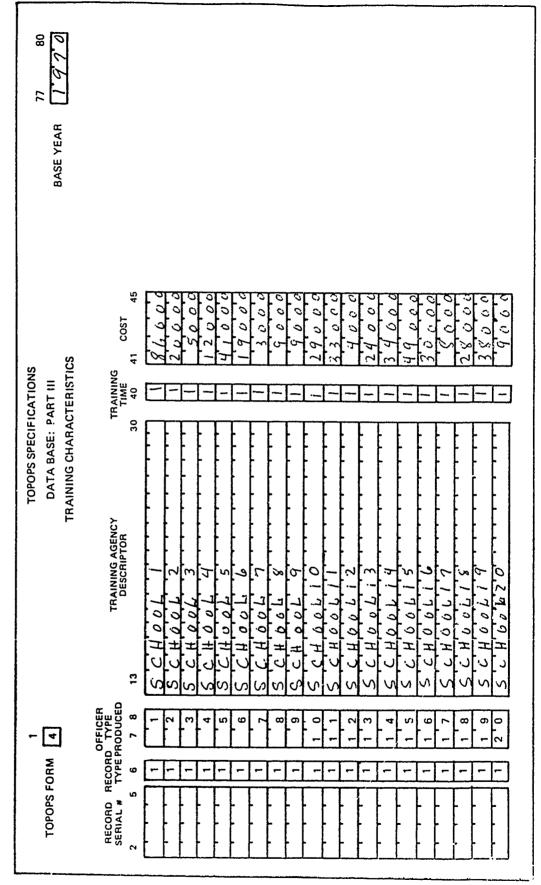








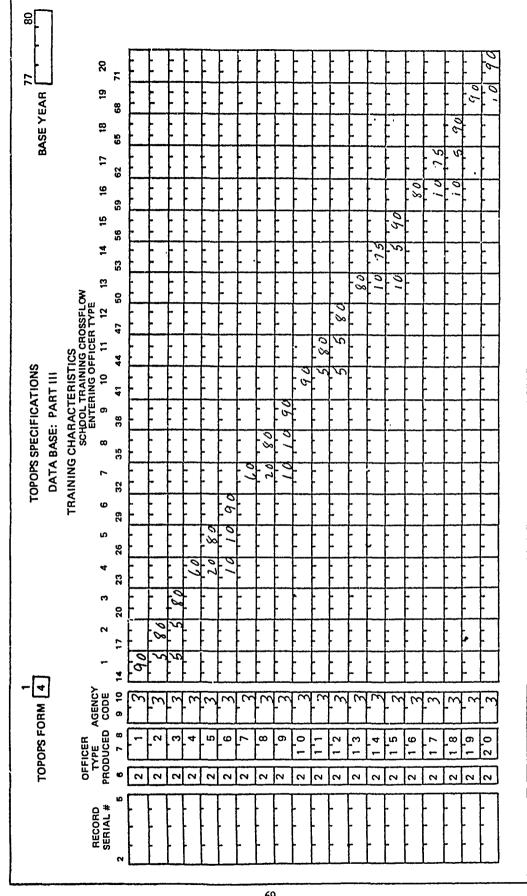


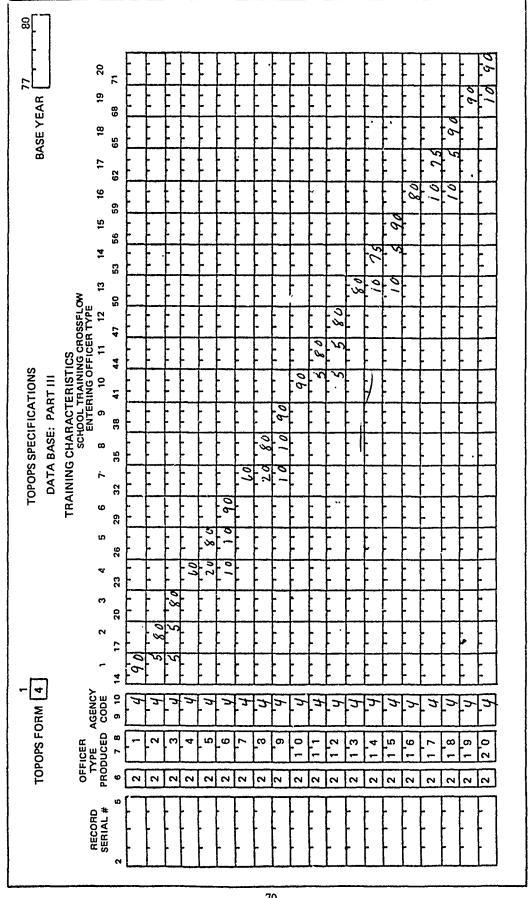


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AIR FORCE HUHAN RESO'JRCE LABORATORY PERSONNEL RESEARCH DIVISION

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AIR FORCE HUMAN RESOURCE LABORATORY PERSONNEL RESEARCH UIVISION

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AIR FORCE HUMAN RESOURCE LABORATORY PERSONNEL RESEARCH OIVISION

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